



# LAWS OF ALASKA

2017

**Source**

SCS CSHB 80(FIN)

**Chapter No.**

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**AN ACT**

Adopting the Municipal Property Assessed Clean Energy Act; authorizing municipalities to establish programs to impose assessments for energy improvements in regions designated by municipalities; imposing fees; and providing for an effective date.

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**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

THE ACT FOLLOWS ON PAGE 1



**AN ACT**

1 Adopting the Municipal Property Assessed Clean Energy Act; authorizing municipalities to  
2 establish programs to impose assessments for energy improvements in regions designated by  
3 municipalities; imposing fees; and providing for an effective date.

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5 \* **Section 1.** AS 29.10.200 is amended by adding a new paragraph to read:

6 (66) AS 29.55.100 - 29.55.165 (energy improvement assessment  
7 programs).

8 \* **Sec. 2.** AS 29.35.200(b) is amended to read:

9 (b) A first class borough may by ordinance exercise the following powers on  
10 an areawide basis:

- 11 (1) provide transportation systems;
- 12 (2) provide water pollution control;
- 13 (3) provide air pollution control in accordance with AS 46.14.400;

1 (4) license day care facilities;

2 (5) license, impound, and dispose of animals;

3 **(6) establish an energy improvement assessment program under**

4 **AS 29.55.100 - 29.55.165.**

5 \* **Sec. 3.** AS 29.35.210(a) is amended to read:

6 (a) A second class borough may by ordinance exercise the following powers  
7 on a nonareawide basis:

8 (1) provide transportation systems;

9 (2) regulate the offering for sale, exposure for sale, sale, use, or  
10 explosion of fireworks;

11 (3) license, impound, and dispose of animals;

12 (4) subject to AS 29.35.050, provide garbage, solid waste, and septic  
13 waste collection and disposal;

14 (5) provide air pollution control under AS 46.14.400;

15 (6) provide water pollution control;

16 (7) participate in federal or state loan programs for housing  
17 rehabilitation and improvement for energy conservation;

18 (8) provide for economic development;

19 (9) provide for the acquisition and construction of local service roads  
20 and trails under AS 19.30.111 - 19.30.251;

21 (10) establish an emergency services communications center under  
22 AS 29.35.130;

23 (11) subject to AS 28.01.010, regulate the licensing and operation of  
24 motor vehicles and operators;

25 (12) engage in activities authorized under AS 29.47.460;

26 (13) contain, clean up, or prevent a release or threatened release of oil  
27 or a hazardous substance, and exercise a power granted to a municipality under  
28 AS 46.04, AS 46.08, or AS 46.09; the borough shall exercise its authority under this  
29 paragraph in a manner that is consistent with a regional master plan prepared by the  
30 Department of Environmental Conservation under AS 46.04.210;

31 **(14) establish an energy improvement assessment program under**

1            **AS 29.55.100 - 29.55.165.**

2            \* **Sec. 4.** AS 29.35.210(b) is amended to read:

3                            (b) A second class borough may by ordinance exercise the following powers  
4            on an areawide basis:

- 5                            (1) provide transportation systems;
- 6                            (2) license, impound, and dispose of animals;
- 7                            (3) provide air pollution control under AS 46.14.400;
- 8                            (4) provide water pollution control;
- 9                            (5) license day care facilities;

10                           **(6) establish an energy improvement assessment program under**

11            **AS 29.55.100 - 29.55.165.**

12            \* **Sec. 5.** AS 29.55 is amended by adding new sections to read:

13                            **Article 2. Municipal Property Assessed Clean Energy Act.**

14                            **Sec. 29.55.100. Establishment of program.** (a) A municipality may establish  
15            an energy improvement assessment program under AS 29.55.100 - 29.55.165 to  
16            finance the installation or modification of permanent improvements that are

17                            (1) fixed to existing privately owned commercial or industrial  
18            property; and

19                            (2) intended to reduce energy consumption or demand, energy costs, or  
20            emissions affecting local air quality, including a product, device, or interacting group  
21            of products or devices that use energy technology to generate electricity, provide  
22            thermal energy, or regulate temperature.

23                            (b) To establish a program under AS 29.55.100 - 29.55.165, the governing  
24            body of a municipality shall take the following actions in the following order:

25                            (1) adopt a resolution of intent that includes

26    (A) a finding that financing energy improvement projects  
27            through assessments serves a valid public purpose;

28    (B) a statement that the municipality intends to allow privately  
29            owned commercial or industrial property owners to make assessments to repay  
30            financing for energy improvement projects;

31    (C) a description of energy improvement projects that may be

1 subject to assessments;

2 (D) a description of the boundaries of a region within the  
3 municipality's boundaries in which the program is available;

4 (E) a description of any proposed arrangements to make third-  
5 party financing available or any financing the municipality will provide for  
6 energy improvement projects; and

7 (F) a description of municipal debt servicing procedures for  
8 any third-party financing and assessments;

9 (2) prepare the report required under AS 29.55.110 and provide notice  
10 of the report with the

11 (A) location where the report is available for public inspection;

12 (B) time and place for a public hearing on the proposed  
13 program; and

14 (C) name of the local official who administers the program and  
15 the appropriate assessor or person who collects the proposed assessments with  
16 property taxes imposed on the assessed property;

17 (3) hold a public hearing at which the public may comment on the  
18 proposed program and the report prepared under AS 29.55.110; and

19 (4) adopt an ordinance establishing the program and the terms of the  
20 program, including each item included in the report required under AS 29.55.110,  
21 which may be incorporated by reference.

22 (c) A municipality may

23 (1) hire and set the compensation of a program administrator and  
24 program staff; or

25 (2) contract for professional services necessary to administer a  
26 program.

27 (d) A municipality may impose fees to offset the costs of administering a  
28 program. The fees authorized under this subsection may be assessed as a

29 (1) program application fee paid by the property owner applying to the  
30 program;

31 (2) component of the interest rate on the assessment in the written

1 contract between the municipality and the property owner; or

2 (3) combination of (1) and (2) of this subsection.

3 **Sec. 29.55.105. Assessment.** (a) A municipality that establishes a program  
4 under AS 29.55.100 may

5 (1) enter into a written contract with a record owner of privately owned  
6 commercial or industrial property in a region designated under AS 29.55.100 to  
7 impose an assessment to repay the financing of an energy improvement project on that  
8 property;

9 (2) contract with the governing body of another taxing unit to perform  
10 the duties of the municipality relating to collection of assessments imposed by the  
11 municipality under this section.

12 (b) Financing repaid by an assessment may

13 (1) be provided by a third party under a written contract with the  
14 municipality that authorizes the municipality to service the debt by assessment; or

15 (2) if authorized by municipal ordinance, be provided by the  
16 municipality.

17 (c) An assessment under this section may repay financing for costs of an  
18 energy improvement project, including

19 (1) the cost of materials and labor necessary for the energy  
20 improvement project;

21 (2) permit fees;

22 (3) inspection fees;

23 (4) lender's fees;

24 (5) program application and administrative fees;

25 (6) energy improvement project development and engineering fees;

26 (7) third-party review fees, including verification review fees, under  
27 AS 29.55.120; and

28 (8) any other fees or costs that may be incurred by the property owner  
29 incident to the installation, modification, or improvement on a specific or pro rata  
30 basis, as determined by the municipality.

31 (d) An assessment under this section may not repay financing for the costs of

1 (1) facilities for undeveloped lots or lots undergoing development at  
2 the time of the assessment;

3 (2) the purchase or installation of products or devices not permanently  
4 fixed to the privately owned commercial or industrial property; or

5 (3) a utility's purchase or installation of a product, device, or  
6 improvement, if the product, device, or improvement will generate electricity or  
7 provide thermal energy distributed or used outside of the assessed property; in this  
8 paragraph, "utility" has the meaning given in AS 42.05.990.

9 (e) A municipality may establish more than one region. The boundaries of  
10 each region may be separate, overlapping, or coterminous.

11 (f) A municipality may not impose a period of assessment under this section  
12 on privately owned commercial or industrial property that exceeds 20 years or the  
13 useful life of the project that is the basis for the assessment, whichever is shorter.

14 (g) Except as otherwise provided in (h) of this section, the total financing  
15 repaid by assessments

16 (1) may not exceed 20 percent of the assessed value of the property at  
17 the time of program application;

18 (2) must be exceeded by the projected monetary savings to the  
19 property owner over the life of the assessment as a result of the energy improvement  
20 project.

21 (h) If the total financing repaid by assessments does not exceed 50 percent of  
22 the assessed value of the property at the time of program application, the property  
23 owner may apply for a waiver from the municipality to exceed a limitation under (g)  
24 of this section. A waiver application under this subsection must

25 (1) include a reasonable justification acknowledged in writing by the  
26 property owner and the party providing the financing to be repaid by the assessment;  
27 and

28 (2) for a waiver from the limitation in (g)(2) of this section, address the  
29 interests of potential tenants and future property owners.

30 **Sec. 29.55.110. Report regarding assessment program.** (a) The municipality  
31 shall prepare a report for a proposed program required by AS 29.55.100 that includes



1 (1) a map showing the boundaries of each proposed region within  
2 which the program is available;

3 (2) a form for a contract between the municipality and a property  
4 owner specifying the terms of

5 (A) assessment under the program; and

6 (B) financing provided by a third party or the municipality, as  
7 appropriate;

8 (3) if the proposed program provides for third-party financing, a form  
9 for a contract between the municipality and the third party regarding the servicing of  
10 the debt through assessments;

11 (4) a description of projects that may qualify for assessments;

12 (5) a plan for ensuring sufficient capital for third-party financing and,  
13 if appropriate, raising capital for municipal financing for energy improvement  
14 projects;

15 (6) if bonds will be issued to provide capital to finance energy  
16 improvement projects as part of the program as provided by AS 29.55.140,

17 (A) a maximum aggregate annual dollar amount for municipal  
18 financing repaid by assessments under the program;

19 (B) if requests appear likely to exceed the authorization  
20 amount, a priority order for ranking a property owner's application for  
21 financing repaid by assessments; and

22 (C) a formula for calculating

23 (i) the interest rate and period during which contracting  
24 owners would pay an assessment; and

25 (ii) the maximum amount of an assessment;

26 (7) a method to calculate a period of assessment consistent with  
27 AS 29.55.105(f);

28 (8) a description of the application process and eligibility requirements  
29 for financing repaid by assessments under the program;

30 (9) a method for a property owner applying to participate in the  
31 program to demonstrate the property owner's ability to fulfill financial obligations and

1 pay assessments; the method must be based on appropriate underwriting factors,  
2 including

3 (A) verification that the property owner

4 (i) is the legal owner of the benefited property;

5 (ii) is current on mortgage and property tax payments;

6 and

7 (iii) is not insolvent or in bankruptcy proceedings; and

8 (B) an appropriate ratio between the amount of the assessment

9 and the assessed value of the property;

10 (10) an explanation of the manner in which the municipality shall  
11 assess the property and collect assessments;

12 (11) the lender notice requirement under AS 29.55.115;

13 (12) the review requirement under AS 29.55.120;

14 (13) a description of marketing and participant education services  
15 provided by the municipality for the program;

16 (14) a description of quality assurance and antifraud measures  
17 instituted by the municipality for the program and the consequence or penalty  
18 prescribed by the municipality for a property owner who participates in the program  
19 but does not complete an energy improvement project as proposed; and

20 (15) a description of the insurance requirements, including a  
21 requirement that the property owner have insurance against damage to the energy  
22 improvement project for the life of the assessment.

23 (b) The municipality shall make the report available for public inspection

24 (1) on the Internet website of the municipality; and

25 (2) at the primary governing offices of the municipality.

26 **Sec. 29.55.115. Notice to mortgage holder required for participation.**

27 Before a municipality may enter into a written contract with a record owner of  
28 property to impose an assessment to repay the financing of an energy improvement  
29 project under AS 29.55.100, the property owner shall

30 (1) give each holder of a mortgage lien on the property at least 30 days'  
31 written notice of the intention of the property owner to participate in a program under

1 AS 29.55.100; and

2 (2) obtain a written consent from each holder of a mortgage lien on the  
3 property.

4 **Sec. 29.55.120. Review required.** The record owner of property on which an  
5 assessment is imposed under AS 29.55.105 shall obtain from an independent, third-  
6 party qualified energy auditor the following:

7 (1) for each proposed energy improvement project,

8 (A) a review of the energy or emissions baseline conditions, as  
9 appropriate; and

10 (B) the projected reduction in energy costs, energy  
11 consumption or demand, or emissions affecting local air quality, as  
12 appropriate; and

13 (2) for each completed energy improvement project, verification that  
14 the energy improvement project was properly completed and is operating as intended.

15 **Sec. 29.55.125. Direct acquisition by owner.** The proposed arrangements for  
16 financing an energy improvement project may authorize the property owner to

17 (1) purchase directly the related equipment and materials for the  
18 energy improvement project; and

19 (2) contract directly, including through lease, a power purchase  
20 agreement, or other service contract, for the energy improvement project.

21 **Sec. 29.55.130. Recording of notice of assessment.** (a) A municipality that  
22 authorizes financing through assessments under AS 29.55.105 shall file written notice  
23 of each assessment in the property records of the recording district in which the  
24 property is located.

25 (b) The notice under (a) of this section must contain

26 (1) the amount of the assessment;

27 (2) the legal description of the property;

28 (3) the name of each property owner; and

29 (4) a reference to the statutory assessment lien provided under  
30 AS 29.55.135.

31 **Sec. 29.55.135. Lien.** (a) Assessments under AS 29.55.105 and any interest or

1 penalties on the assessments are liens on the property assessed and are prior and  
2 paramount to all liens except municipal tax liens and special assessments. Assessment  
3 liens may be enforced as provided in AS 29.45.320 - 29.45.470 for enforcement of  
4 property tax liens.

5 (b) Assessment liens run with the land, and that portion of the assessment  
6 under the assessment contract that has not yet become due is not eliminated by  
7 foreclosure of a property tax lien.

8 (c) Penalties and interest may be added to delinquent installments of the  
9 assessments in the same manner as provided in AS 29.45.250.

10 (d) A municipality may recover costs and expenses, including attorney fees, in  
11 a suit to collect a delinquent installment of an assessment in the same manner as in a  
12 suit to collect a delinquent property tax.

13 **Sec. 29.55.140. Bonds or notes.** (a) A municipality may issue bonds or notes  
14 to finance energy improvement projects subject to assessment under AS 29.55.105.

15 (b) Bonds or notes issued under this section may not be general obligations of  
16 the municipality. The bonds or notes must be secured by one or more of the following,  
17 as provided by the governing body of the municipality in the resolution or ordinance  
18 approving the bonds or notes:

19 (1) payments of assessments on benefited property in one or more  
20 specified regions designated under AS 29.55.100;

21 (2) reserves established by the municipality from grants, bonds, or net  
22 proceeds or other lawfully available funds;

23 (3) municipal bond insurance, lines of credit, public or private  
24 guaranties, standby bond purchase agreements, collateral assignments, mortgages, or  
25 any other available means of providing credit support or liquidity; and

26 (4) any other funds lawfully available for purposes consistent with  
27 AS 29.55.100 - 29.55.165.

28 (c) A municipal pledge of assessments, funds, or contractual rights in  
29 connection with the issuance of bonds or notes by the municipality under this section  
30 is a first lien on the assessments, funds, or contractual rights pledged in favor of the  
31 person to whom the pledge is given, without further action by the municipality. The

1 lien is valid and binding against any other person, with or without notice.

2 (d) Bonds or notes issued under this section must further one or more of the  
3 following essential public and governmental purposes:

4 (1) improvement of the reliability of local electrical systems;

5 (2) reduction of energy costs;

6 (3) reduction of energy demand on local utilities;

7 (4) reduction of emissions affecting local air quality;

8 (5) economic stimulation and development;

9 (6) enhancement of property values;

10 (7) enhancement of employment opportunities.

11 **Sec. 29.55.145. Joint implementation.** A municipality may enter into an  
12 agreement with

13 (1) a third party to administer a program under AS 29.55.100;

14 (2) one or more municipalities to implement or administer jointly a  
15 program under AS 29.55.100; if two or more municipalities jointly implement a  
16 program, a single public hearing held jointly by the cooperating municipalities is  
17 sufficient to satisfy the requirement of AS 29.55.100(b)(3).

18 **Sec. 29.55.150. Prohibited acts.** A municipality that establishes a region under  
19 AS 29.55.100 may not make the issuance of a permit, license, or other authorization  
20 from the municipality to a person who owns property in the region contingent on the  
21 person entering into a written contract to repay the financing of an energy  
22 improvement project through assessments under AS 29.55.105, or otherwise compel a  
23 person who owns property in the region to enter into a written contract to repay the  
24 financing of an energy improvement project through assessments under AS 29.55.105.

25 **Sec. 29.55.155. Application.** AS 29.55.100 - 29.55.165 apply to home rule and  
26 general law municipalities.

27 **Sec. 29.55.160. Definitions.** In AS 29.55.100 - 29.55.165,

28 (1) "mortgage" has the meaning given in AS 13.06.050;

29 (2) "program" means a program established under AS 29.55.100.

30 **Sec. 29.55.165. Short title.** AS 29.55.100 - 29.55.165 may be cited as the  
31 Municipal Property Assessed Clean Energy Act.

1      \* **Sec. 6.** This Act takes effect immediately under AS 01.10.070(c).